

# WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11 TABLE OF CONTENTS DECEMBER 31, 2010

EXHIBIT		Page Number
	Roster of Officials	1
	Independent Auditor's Report	2 & 3
	Required Supplementary Information - Part 1	
	Management's Discussion and Analysis	4-9
	Basic Financial Statements	
A-1 A-2	Statement of Net Assets Statement of Activities	10 11
B-1 B-2 B-3	Governmental Funds: Balance Sheet Statement of Revenues, Expenditures, and Changes in Fund Balances Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement	12 13
	of Activities	14
B-4 B-5	Fiduciary Funds: Statement of Fiduciary Net Assets Statement of Changes in Fiduciary Net Assets	15 16
	Notes to Financial Statements	17-30
	Required Supplementary Information - Part II	
C-1	Budgetary Comparison Schedule - General Fund	31-34
	Other Supplementary Information	
D-1	General Fund: Schedule of Assets, Liabilities and Fund Balance	35
E-1 F-2	Capital Projects Fund: Schedule of Assets, Liabilities and Fund Balance Comparative Schedule of Revenues Expenditures and Changes in Fund Balance	36 37

# WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11 TABLE OF CONTENTS DECEMBER 31, 2010

	Page Number
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	38 & 39
Statistical Information	40
General Comments and Recommendations: General Comments	41 & 42
Other Comments and Recommendations	43
Recommendations	44

# WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11 ROSTER OF OFFICIALS DECEMBER 31, 2010

# **Board of Fire Commissioners**

Steven Freeman, President

Roy Sandklev, Vice President

Ronald Lisoski, Secretary

Joseph Rischak, Financial Secretary

John Trela, Treasurer

# **Other Officials**

Helge Nordtveit, Chief Fire Official - Local Enforcing Agency
Richard M. Braslow, Attorney

# LERCH, VINCI & HIGGINS, LLP

CERTIFIED PUBLIC ACCOUNTANTS
REGISTERED MUNICIPAL ACCOUNTANTS

17 - 17 ROUTE 208

FAIR LAWN, NJ 07410

TELEPHONE (201) 791-7100

FACSIMILE (201) 791-3035

WWW.LVHCPA.COM

DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA JULIUS B. CONSONI, CPA, PSA

# INDEPENDENT AUDITOR'S REPORT

ELIZABETH A. SHICK, CPA, RMA, PSA
ANDREW PARENTE, CPA, RMA, PSA
ROBERT W. HAAG, CPA, PSA
DEBORAH KOZAK, CPA, PSA
DEBRA GOLLE, CPA
CINDY JANACEK, CPA, RMA
RALPH M. PICONE, CPA, RMA, PSA

Board of Fire Commissioners Woodbridge Township Fire District No. 11 P.O. Box 287 Iselin, New Jersey 08830

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Woodbridge Township Fire District No. 11, (the "District") as of and for the year ended December 31, 2010, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

Except as discussed in the following paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Woodbridge Township Fire District No. 11's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

The financial statements of the Deferred Compensation - Length of Service Award Program (LOSAP) Fund have not been audited, and we were not required by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, to audit nor were we engaged to audit the LOSAP Fund financial statements as part of our audit of the District's financial statements. The LOSAP Fund financial activities are included in the District's Fiduciary Fund, and represent 96 percent of the assets and liabilities of the District's Fiduciary Funds as of December 31, 2010.

In our opinion, the financial statements referred to above present fairly, in all material respects the financial position of the governmental activities and each major fund of the Woodbridge Township Fire District No. 11, as of December 31, 2010, and the changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had we audited the financial activities of the Deferred Compensation - Length of Service Award Program, the financial statements referred to above present fairly, in all material respects, the respective financial position of the aggregate remaining fund information of the Woodbridge Township Fire District No. 11, as of December 31, 2010, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 11, 2011 on our consideration of the Woodbridge Township Fire District No. 11's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

The management's discussion and analysis and budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Woodbridge Township Fire District No. 11's basic financial statements. The accompanying financial schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The individual fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had we audited the financial activities of the Length of Service Award Program, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The financial schedules have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants

Fair Lawn, New Jersey July 11, 2011

# REQUIRED SUPPLEMENTARY INFORMATION PART 1

### WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11 MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

The discussion and analysis of Woodbridge Township Fire District No. 11's financial performance provides an overall review of the District's financial activities for the year ended December 31, 2010. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

The Management's Discussion and Analysis (MD&A) is an element of Required Supplementary Information specified in the Governmental Accounting Standards Board's (GASB) Statement No. 34 – Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments issued in June 1999.

#### Financial Highlights

Key financial highlights for 2010 are as follows:

In total, net assets increased \$247,528.60 from 2009.

General revenues accounted for \$1,216,150.48 or 99.52 percent of all revenues. Program specific revenues in the form of charges for services accounted for \$5,870.27 or .48 percent of total revenues of \$1,222,020.75.

Total assets of governmental activities increased by \$454,506.29 as cash and cash equivalents decreased by \$317,283.91 and net capital assets increased by \$771,790.20.

The District had \$974,492.15 in expenses; only \$5,870.27 of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$1,216,150.48 were adequate to provide for these programs.

Among governmental funds, the General Fund had \$972,020.75 in revenues and \$938,543.15 in expenditures. The General Fund's fund balance increased \$33,477.60 over 2009.

#### **Using this Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Woodbridge Township Fire District No. 11 as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

This annual report consists of three parts—management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

# District-Wide Financial Statements (Statement of Net Assets and Statement of Activities)

These statements provide both short-term and long-term information about the District's overall financial status.

#### **Fund Financial Statements**

Fund financial statements focus on individual parts of the District, reporting the District's operations in more detail than the district-wide statements.

- The governmental funds statements tell how basic services were financed in the short term as well as what remains for future spending.
- Fiduciary funds statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year.

Figure A-1
Major Features of District-Wide, Fund Financial Statements and Fiduciary Funds

	<u>District-wide Statements</u>	Fund Financial Statements Governmental Funds	Fiduciary Funds
Scope	Entire district (except fiduciary funds)	The activities of the district that are not proprietary or fiduciary	Instances in which the district administers resources on behalf of someone else
Required financial statements	Statement of net assets     Statement of activities	Balance sheet     Statement of revenues, expenditures, and changes in fund balances	Statement of fiduciary net assets     Statement of changes in fiduciary net assets
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
Type of assets/liability information		Generally assets expected to be used up and liabilities that come due during the year or soon thereafter, no capital assets or long-term liabilities included	All assets and liabilities, both short-term, and long-term. The District's funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year, expenditures when goods or services have been received and the related liability is due and payable	All additions and deductions, during the year, regardless of when cash is received or paid

Figure A-1 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. In the case of Woodbridge Township Fire District No. 11, the General Fund is by far the most significant fund.

# Reporting the District as a Whole Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District, as a whole looks at all financial transactions and asks the question, "How did we do financially during 2010?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector businesses. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial and some not. Non-financial factors include the District's property tax base, current laws in New Jersey restricting revenue growth, facility condition, required programs and other factors.

#### Reporting the District's Most Significant Funds Fund Financial Statements

Fund financial reports provide detailed information about the District's funds. The District uses many funds to account for a multitude of financial transaction. The District's governmental funds are the General Fund and Capital Projects Fund.

#### Governmental Funds

The District's activities are reported in governmental funds, which focus on how money flows in and out of those funds and the balances left at year-end available for spending in the future years. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the District-wide and fund financial statements.

#### The District as a Whole

Recall that the Statement of Net Assets provides the perspective of the District as a whole. Net assets may serve over time as a useful indicator of a government's financial position. The District's financial position is the product of several financial transactions including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

Table A-1 Summary of Net Assets

		Governme	ntal A	Activities	Percentage Change
	*********	<u>2010</u>		2009	<u>2009-2010</u>
Current and Other Assets Capital Assets, Net	\$	1,155,340.07 1,865,086.08	\$	1,472,623.98 1,093,295.88	-21.55% 70.59%
Total Assets	\$	3,020,426.15	\$	2,565,919.86	17.71%
Other Liabilities	\$	332,899.19	\$	125,921.46	164.37%
Total Liabilities	\$	332,899.19	\$	125,921.46	164.37%
Net Assets: Invested in capital assets, Net of Related Debt Restricted Unrestricted	\$	1,865,086.08 142,363.55 680,077.37	\$	1,093,295.88 700,102.75 646,599.77	70.59% -79.67% 5.18%
Total Net Assets	\$	2,687,527.00	\$	2,439,998.40	10.14%

Table A-2 Changes in Net Assets

	Governmen	tal Activities	Percentage Change
	<u>2010</u>	<u>2009</u>	<u> 2009 - 2010</u>
REVENUES:			
Program Revenues:			
Charges for Services	\$ 5,870.27	\$ 9,056.25	-35.18%
General Revenues:			
Property Taxes	1,180,073.00	1,144,123.00	3.14%
State Formula Aid	3,236.00	4,518.00	-28.38%
Other	32,841.48	7,887.44	316.38%
Total Revenues	\$ 1,222,020.75	\$ 1,165,584.69	4.84%
EXPENSES:			
Administration	\$ 140,624.68	\$ 102,470.40	37.23%
Cost of Operations and Maintenance	743,781.31	792,863.38	-6.19%
Operating Appropriations Offset with Revenues	54,252.16	46,457.63	16.78%
Length of Service Award Program	35,834.00	36,384.00	-1.51%
Total Expenses	\$ 974,492.15	\$ 978,175.41	-0.38%
Change in Net Assets	\$ 247,528.60	\$ 187,409.28	32.08%

#### **Governmental Activities**

The unique nature of property taxes in New Jersey creates the legal requirements to annually seek voter approval for the District operations. Property taxes made up 96.57% of revenues for governmental activities for Woodbridge Township Fire District No. 11 for 2010. The District's total revenues were \$1,222,020.75 for the year ended December 31, 2010. Charges for services accounted for .48% of revenue, state aid accounted for another .26% of revenue, other miscellaneous revenue accounted for the remaining 2.69%.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services. The net cost shows the financial burden that was placed on the District's taxpayers by each of these functions.

Table A-3
Total Cost and Net Cost of Services

	Total Cost of Services 	Net Cost of Services 2010	Total Cost of Services 2009	Net Cost of Services 2009
Administration Cost of Operations and Maintenance Operating Appropriations Offset with Revenues Length of Service Award Program	\$ 140,624.68 743,781.31 54,252.16 35,834.00	\$ 140,624.68 743,781.31 48,381.89 35,834.00	\$ 102,470.40 792,863.38 46,457.63 36,384.00	\$ 102,470.40 792,863.38 37,401.38 36,384.00
Total Expenses	\$ 974,492.15	\$ 968,621.88	\$ 978,175.41	\$ 969,119.16

Administration includes expenses associated with administrative and financial supervision of the District.

Cost of Operations and Maintenance involve keeping equipment in an effective working condition.

#### The District's Funds

All governmental funds (i.e., general fund and capital projects fund presented in the fund-based statements) are accounted for using the modified accrual basis of accounting. Total revenues amounted to \$1,222,000.75 and expenditures were \$1,746,282.35. The change in fund balance for the year in the general fund was an increase of \$33,477.60 and a decrease of \$557,739.20 in the capital projects fund.

As demonstrated by the various statements and schedules included in the financial section of this report, the District continues to meet its responsibility for sound financial management. The following schedule presents a summary of the revenues of the Governmental Funds for the years ended December 31, 2010 and 2009, and the amount of increases and decreases in relation to prior year amounts.

Table A-4 Summary of Revenues-Governmental Funds

Revenues:	2010	2009	Increase (Decrease) from 2009	Percent of Increase (Decrease)
Local Sources: Miscellaneous Revenue Revenues Offset with Appropriations Amount to be Raised by Taxation State Sources	\$ 32,841.48 5,870.27 1,180,073.00 3,236.00	\$ 7,887.44 9,056.25 1,144,123.00 4,518.00	\$ 24,954.04 (3,185.98) 35,950.00 (1,282.00)	3.14%
Total	\$ 1,222,020.75	\$ 1,165,584.69	\$ 56,436.06	4.84%

The following schedule presents a summary of Governmental Funds expenditures for the years ended December 31, 2010 and 2009 and the increases and decreases in relation to prior year amounts.

Table A-5
Summary of Expenditures-Governmental Funds

Expenditures:	To the second se	<u>2010</u>	 <u>2009</u>	Increase (Decrease) from 2009	Percent of Increase (Decrease)
Administration Cost of Operations and Maintenance Operating Appropriations Offset Revenues Length of Service Award Program Capital Outlay		140,624.68 671,145.31 54,252.16 35,834.00 844,426.20	\$ 102,470.40 720,227.38 46,457.63 36,384.00 234,939.38	\$ 38,154.28 (49,082.07) 7,794.53 (550.00) 609,486.82	16.78%
Total	\$ 1,	746,282.35	\$ 1,140,478.79	\$ 605,803.56	53.12%

#### **Capital Assets**

At the end of the year 2010, the District had \$1,865,086.08 invested, net of accumulated depreciation in buildings and improvements, vehicles and equipment. Table 6 shows 2010 and 2009 balances and the amount of increases and decreases in relation to prior year amounts.

# Table A-6 Summary of Capital Assets (Net of Depreciation)

	Governmen	al A	Activities	Increase (Decrease)	Percent of Increase
	<u>2010</u>		<u>2009</u>	from 2009	(Decrease)
Buildings and Building Improvements	\$ 471,112.19	\$	491,204.19	\$ (20,092.00)	-4.09%
Vehicles	1,357,286.89		602,091.69	755,195.20	125.43%
Equipment	 36,687.00		-	36,687.00	
Total	\$ 1,865,086.08	\$	1,093,295.88	\$ 771,790.20	70.59%

#### For the Future

The Woodbridge Township Fire District No. 11 is in good financial condition presently. The District is proud of its community support.

In conclusion, the Woodbridge Township Fire District No. 11 has committed itself to financial excellence for many years. In addition, the District's system for financial planning, budgeting, and internal financial controls are well regarded. The District plans to continue its sound fiscal management to meet the challenge of the future.

#### Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional information, contact John Trela, Treasurer, at Woodbridge Township Fire District No. 11, P. O. Box 287, Iselin, NJ 08830.

Concluded



# WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11 Statement of Net Assets As of December 31, 2010

	Governmental Activities	<u>Total</u>
ASSETS		
Cash and Cash Equivalents Capital Assets, Net	\$ 1,155,340.07 1,865,086.08	\$ 1,155,340.07 1,865,086.08
Total Assets	\$ 3,020,426.15	\$ 3,020,426.15
LIABILITIES		
Accounts Payable	\$ 332,899.15	\$ 332,899.15
Total Liabilities	\$ 332,899.15	\$ 332,899.15
NET ASSETS Invested in Capital Assets, Net of Related Debt	\$ 1,865,086.08	\$ 1,865,086.08
Restricted For: Capital Projects	142,363.55	142,363.55
Unrestricted	680,077.37	680,077.37
Total Net Assets	\$ 2,687,527.00	\$ 2,687,527.00

WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11
Statement of Activities
For the Year Ended December 31, 2010

					Program Revenues	Revenues				Net (Expenses) Revenue and Changes in Net Assets	) Reve Net A	nue and ssets
			පි	Charges For	Oper Grant	Operating Grants and	Capital Grants and	ll	Ğ	Governmental		
Functions/Programs	<u> </u>	Expenses		Services	Contril	Contributions	Contributions	ions	4	Activities		Total
Governmental Activities:	6	140 604 60								(140,004,00)		(140,634,69)
Administration	•	140,024.08		1		1			<del>^</del>	(140,024.08)	A	(140,624.68)
Cost of Operations and Maintenance		743,781.31		1		ì		ŀ		(743,781.31)		(743,781.31)
Operating Appropriations Offset with Revenues		54,252.16	€9	5,870.27		i		ı		(48,381.89)		(48,381.89)
Length of Service Award Program		35,834.00				·				(35,834.00)		(35,834.00)
Total Governmental Activities	8	974,492.15	8	5,870.27	€9	1	8	1	\$	\$ (968,621.88)	<b>6</b> €	(968,621.88)
Total Primary Government	69	\$ 974,492.15	S	5,870.27	\$	1	<u>م</u>		<b>~</b>	(968,621.88)	€	(968,621.88)
			Gene	General Revenues:					,		4	
			Pro	Property Taxes, Levied for General Purposes State Aid Not Restricted	stricted	General P	urposes		<u>د</u>	1,180,073.00 3,236.00	<del>50</del>	1,180,073.00 3,236.00

 Other
 32,841.48

 Total General Revenues
 \$ 1,216,150.48

 Changes in Net Assets
 \$ 247,528.60

 Net Assets - Beginning of Year
 2,439,998.40

 Net Assets - End of Year
 \$ 2,687,527.00

32,841.48

\$ 1,216,150.48

2,439,998.40

\$ 2,687,527.00

247,528.60

↔

# **WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11**

# Balance Sheet Governmental Funds As of December 31, 2010

	General Fund	Capital Projects Fund	Total Governmental Funds
ASSETS			
Assets: Cash and Cash Equivalents	\$ 812,313.75	\$ 343,026.32	\$ 1,155,340.07
TOTAL ASSETS	\$ 812,313.75	\$ 343,026.32	\$ 1,155,340.07
LIABILITIES AND FUND BALANCES			
Liabilities: Accounts Payable	\$ 132,236.38	\$ 200,662.77	\$ 332,899.15
Total Liabilities	\$ 132,236.38	\$ 200,662.77	\$ 332,899.15
Fund Balances: Reserved for Encumbrances Unreserved, Reported In: Designated for Subsequent Year's Expenditures General Fund Capital Projects Fund	\$ 7,350.00 237,000.00 435,727.37	19,144.08 123,219.47	\$ 7,350.00 256,144.08 435,727.37 123,219.47
Total Fund Balances	\$ 680,077.37	\$ 142,363.55	\$ 822,440.92
TOTAL LIABILITIES AND FUND BALANCES	\$ 812,313.75	\$ 343,026.32	
Amounts reported for Governmental Activities in the Statement (A-1) are different because:	nt of Net Assets		
Capital assets used in Governmental Activities are not finance reported in the funds. The Cost of the Capital Assets is \$1,244,826.50.	1,865,086.08		
Net Assets of Governmental Activities			\$ 2,687,527.00

# WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11 Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2010

	General <u>Fund</u>	Capital Projects <u>Fund</u>	Total Governmental Funds		
REVENUES:					
Miscellaneous Revenues	\$ 32,841.48		\$ 32,841.48		
Operating Grant Revenue	3,236.00		3,236.00		
Miscellaneous Revenues Offset	~ 0.70 0.71		5.070.07		
With Appropriations	5,870.27		5,870.27		
Amount to be Raised by Taxation	020 072 00	e 250,000,00	1 100 072 00		
to Support the District Budget	930,073.00	\$ 250,000.00	1,180,073.00		
Total Revenues	\$ 972,020.75	\$ 250,000.00	\$ 1,222,020.75		
EXPENDITURES:					
Administration	\$ 140,624.68		\$ 140,624.68		
Cost of Operations and Maintenance	671,145.31		671,145.31		
Operating Appropriations Offset	,		•		
With Revenues	54,252.16		54,252.16		
Length of Service Award Program	35,834.00		35,834.00		
Capital Outlay	36,687.00	\$ 807,739.20	844,426.20		
Total Expenditures	\$ 938,543.15	\$ 807,739.20	\$ 1,746,282.35		
*					
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	\$ 33,477.60	\$ (557,739.20)	\$ (524,261.60)		
Net Change in Fund Balances	\$ 33,477.60	\$ (557,739.20)	\$ (524,261.60)		
Fund Balance, Beginning of Year	646,599.77	700,102.75	1,346,702.52		
Fund Balance, End of Year	\$ 680,077.37	\$ 142,363.55	\$ 822,440.92		

#### **WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11**

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2010

Total Net Change in Fund Balances - Governmental Funds (From B-2)

\$(524,261.60)

Amounts reported for governmental activities in the Statement of Activities (A-2) are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the period.

Capital Outlay
Depreciation Expense

\$ 844,426.20

(72,636.00)

771,790.20

Change in Net Assets of Governmental Activities

\$ 247,528.60

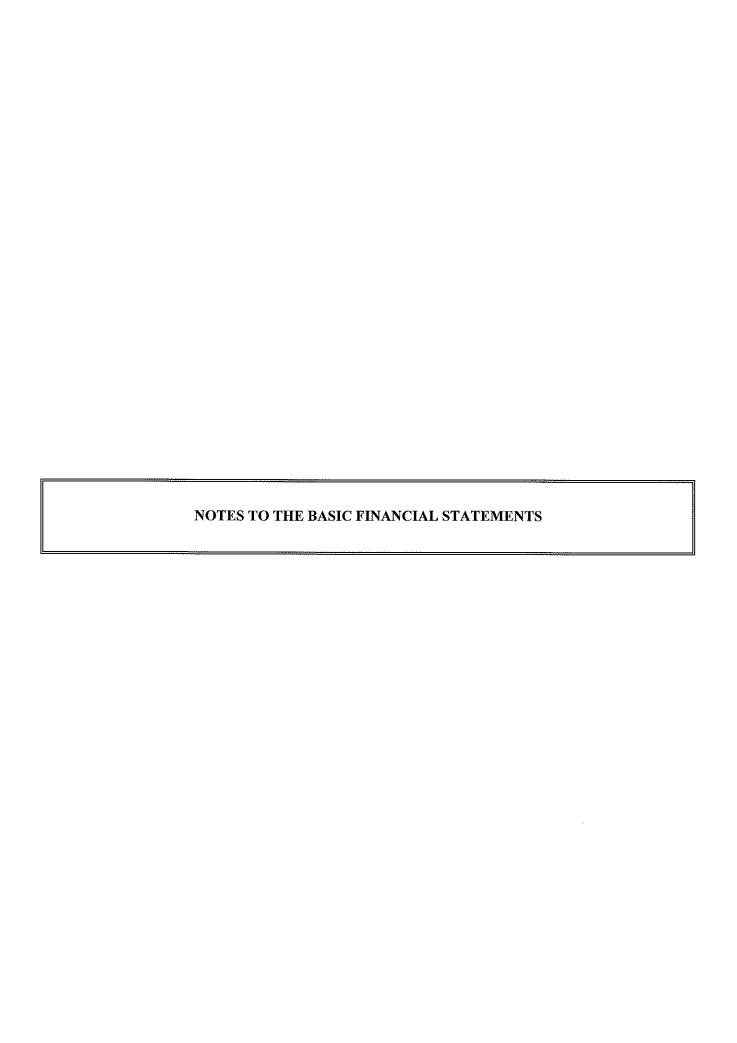
# WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11 Statement of Fiduciary Net Assets Fiduciary Funds As of December 31, 2010

	Unemployment <u>Compensation</u>	Deferred Compensation - LOSAP (Unaudited)		
ASSETS				
Cash and Cash Equivalents	\$ 12,617.73			
Cash and Investments with Fiscal Agents		\$ 272,562.75		
Accounts Receivable		35,834.00		
TOTAL CURRENT ASSETS	\$ 12,617.73	\$ 308,396.75		
LIABILITIES				
Accounts Payable	\$ -	\$ 575.00		
Total Liabilities	\$ -	\$ 575.00		
NET ASSETS				
Held in Trust For:				
Unemployment Claims	\$ 12,617.73			
Deferred Compensation		307,821.75		
TOTAL NET ASSETS	\$ 12,617.73	\$ 307,821.75		

# WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11 Statement of Changes in Fiduciary Net Assets

# Fiduciary Funds For the Year Ended December 31, 2010

	Unemployment <u>Compensation</u>	Deferred Compensation - LOSAP (Unaudited)			
ADDITIONS					
Contributions: Employee Contributions District Contributions	\$ 497.97 	\$ 35,834.00			
Total Contributions	\$ 497.97	\$ 35,834.00			
Investment Earnings: Interest	\$ -	\$ 9,443.28			
Net Investment Earnings	\$	\$ 9,443.28			
Total Additions	\$ 497.97	\$ 45,277.28			
DEDUCTIONS					
Benefits Paid to Participants or Beneficiaries Administrative Fee		\$ 31,864.89 575.00			
Total Deductions	\$ -	\$ 32,439.89			
Change in Net Assets  Net Assets - Beginning of Year	\$ 497.97 12,119.76	\$ 12,837.39 294,984.36			
	<del>//////</del>				
Net Assets - End of Year	\$ 12,617.73	\$ 307,821.75			



#### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Woodbridge Township Fire District No. 11 (District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

In June 1999, the Governmental Accounting Standards Board (GASB) unanimously approved Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. Significant changes in the Statement include the following:

A Management's Discussion and Analysis (MD&A) providing an analysis of the District's overall financial position and results of operations.

Financial statements prepared using full-accrual accounting for all of the District's activities.

#### A. Reporting Entity:

The Woodbridge Township Fire District No. 11 is a political subdivision of the Township of Woodbridge, Middlesex County, New Jersey. The District functions independently through a Board of Fire Commissioners. The board is comprised of five members elected to three-year terms. The annual Fire District election is held the third Saturday of February.

The primary criterion for including activities within the District's reporting entity, as set forth in Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, is whether:

- the organization is legally separate (can sue or be sued in their own name)
- > the District holds the corporate powers of the organization
- > the District appoints a voting majority of the organization's board
- > the District is able to impose its will on the organization
- > the organization has the potential to impose a financial benefit/burden on the District
- > there is a fiscal dependency by the organization on the District

Based on the aforementioned criteria, the District has no component units.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **B.** Government-wide and Fund Financial Statements:

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expense of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to residents or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function.

Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### **GOVERNMENTAL FUNDS**

**General Fund** – The General Fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

Capital Projects Fund – The Capital Projects Fund is used to account for all financial resources to be used for the acquisition or construction of major capital facilities and other capital assets. The financial resources are derived from the issuance of debt or by reservation of fund balance that are specifically authorized by the voters as a separate question on the ballot either during the annual election or at a special election.

#### FIDUCIARY FUNDS

**Trust Funds** - The Trust Funds are used to account for assets held by the District in a trustee capacity or as an agent for individuals, private organizations, other governments and/or other funds.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the District receives cash.

The District reports the following major governmental funds:

- General Fund
- Capital Projects Fund

Additionally, the District reports the following fiduciary fund types:

- Unemployment Compensation Trust Fund
- Deferred Compensation (LOSAP) Trust Fund (Unaudited)

Private-sector standards of accounting, and financial reporting issued by the Financial Accounting Standards Board (FASB) prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board (GASB).

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Amounts reported as *program revenues* include 1) charges to residents for services provided 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all property taxes.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### D. Budgets/Budgetary Control:

Annual budgets are prepared each year for the operations of the fire district. The budgets are approved by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. The budgets are then voted upon by the public, at the annual fire district election held on the third Saturday in February. Budgetary transfers may be made during the last two months of the year.

Formal budgetary integration into the accounting system is employed as a management control device during the year. For governmental funds there are no substantial differences between the budgetary basis of accounting and generally accepted accounting principles. Encumbrance accounting is also employed as an extension of formal budgetary integration in the governmental fund types. Unencumbered appropriations lapse at fiscal year end.

#### E. Encumbrances:

Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve a portion of the applicable appropriation. Open encumbrances in governmental funds are reported as reservations of fund balances at fiscal year end as they do not constitute expenditures or liabilities but rather commitments related to unperformed contracts for goods and services.

The encumbered appropriation authority carries over into the next fiscal year. An entry will be made at the beginning of the next fiscal year to increase the appropriation reflected in the certified budget by the outstanding encumbrance amount as of the current fiscal year end.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Cash, Cash Equivalents and Investments:

Cash and cash equivalents include petty cash, change funds, cash in banks and all highly liquid investments with a maturity of three months or less at the time of purchase and are stated at cost plus accrued interest. U.S. Treasury and agency obligations and certificates of deposit with maturities of one year or less when purchased are stated at cost. All other investments are stated at fair value.

New Jersey fire districts are limited as to the types of investments and types of financial institutions they may invest in. New Jersey statutes provide a list of permissible investments that may be purchased by New Jersey fire districts.

Additionally, the District has adopted a cash management plan that requires it to deposit public funds in public depositories protected from loss under the provisions of the Governmental Unit Deposit Protection Act ("GUDPA"). GUDPA was enacted in 1970 to protect Governmental Units from a loss of funds on deposit with a failed banking institution in New Jersey.

N.J.S.A. 17:9-41 et. seq. establishes the requirements for the security of deposits of governmental units. The statute requires that no governmental unit shall deposit public funds in a public depository unless such funds are secured in accordance with the Act. Public depositories include Savings and Loan institutions, banks (both state and national banks) and savings banks the deposits of which are federally insured. All public depositories must pledge collateral, having a market value at least equal to five percent of the average daily balance of collected public funds, to secure the deposits of Governmental Units. If a public depository fails, the collateral it has pledged, plus the collateral of all other public depositories, is available to pay the full amount of their deposits to the Governmental Units.

#### G. Revenues and Expenditures:

Revenues are recorded when they are determined to be both available and measurable. Generally, fees and other non-tax revenues are recognized when received. Grants from other governments are recognized when qualifying expenditures are incurred. Expenditures are recorded when the related liability is incurred, if measurable, except for unmatured interest on general long-term debt, which is recognized when due.

#### **H.** Inventories and Prepaid Expenses:

Inventories and prepaid expenses, which benefit future periods are recorded as an expenditure during the year of purchase.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### I. Short-term Interfund Receivables/Payables:

Short-term interfund receivables/payables represents amounts that are owed, other than charges for goods or services rendered to/from a particular fund in the District and that are due within one year.

#### J. Capital Assets:

Capital assets, which include buildings and building improvements, and furniture and equipment, are reported in the government-wide financial statements. The District defines capital assets as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extended assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during construction is not capitalized.

Buildings and improvements and furniture and equipment of the District are depreciated using the straightline method over the following estimated lives:

Buildings and Building Improvements	40
Fire Trucks	25
Other Vehicles	5
Equipment	5

#### K. Fire District Taxes:

Upon the proper certification to the assessor of the municipality in which the Fire District is located, the assessor shall assess the amount of taxes to be raised in support of the Fire District's budget in the same manner as all other municipal taxes. The collector or treasurer of the municipality shall then pay over to the treasurer or custodian of funds of the Fire District the taxes assessed in accordance with the following schedule: on or before April 1, an amount equaling 21.25% of all moneys assessed; on or before July 1, an amount equaling 22.5% of all moneys assessed; and on or before December 31, an amount equaling the difference between the total of all moneys so assessed and the total amount of moneys previously paid over.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### L. Fund Equity:

Reserves represent those portions of fund equity not available for appropriation for expenditure or legally segregated for a specific future use. Designated fund balances represent plans for future use of financial resources.

#### NOTE 2. CASH AND INVESTMENTS

The District's deposits are insured through either the Federal Deposit Insurance Corporation (FDIC), Securities Investor Protection Corporation (SIPC) or New Jersey's Governmental Unit Deposit Protection Act (GUDPA). The District is required to deposit their funds in a depository which is protecting such funds pursuant to GUDPA. The New Jersey Governmental Unit Deposit Protection Act requires all banks doing business in the State of New Jersey to pledge collateral equal to at least 5% of the average amount of its public deposits and 100% of the average amount of its public funds in excess of 75% of its capital funds or \$200 million for all deposits not covered by the FDIC.

Bank balances are insured up to \$250,000 in the aggregate by the FDIC for each bank. SIPC replaces cash claims up to a maximum of \$250,000 for each failed brokerage firm. At December 31, 2010, the book value of the District's deposits was \$1,167,957.80 and the bank balance of the District's deposits was \$1,169,862.54. Of the bank balances \$250,000.00 was covered by FDIC and \$919,862.54 was covered by GUDPA. In addition, the District had \$272,562.75 invested in its Deferred Compensation Program (LOSAP) with Lincoln Benefit Life Company, which is not covered by FDIC or GUDPA.

The District is permitted to invest public funds in accordance with the types of securities authorized by N.J.S.A. 40A:5-15.1. Examples of the allowable investments are bonds or other obligations of the United States or obligations guaranteed by the United States of America, Government Money Market Mutual Funds, bonds or other obligations of the local unit or units within which the district is located, Local Government investment pools, and agreements or the repurchase of fully collateralized securities, if transacted in accordance with the above statute.

As of December 31, 2010, the District has implemented the disclosure requirements of Governmental Accounting Standards Board Statement No. 40 "Deposit and Investment Risk Disclosures" ("GASB 40") and accordingly the District has assessed the Custodial Risk, the Concentration of Credit Risk, Credit Risk and Interest Rate Risk of its cash and investments.

#### NOTE 2. CASH AND INVESTMENTS (Continued)

(a) Custodial Credit Risk – The District's deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are: uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the depositor-government's name. The deposit risk is that, in the event of the failure of a depository financial institution, the District will not be able to recover deposits or will not be able to recover collateral securities that are in possession of an outside party. The District's investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the District and are held by either: the counterparty or the counterparty's trust department or agent but not in the District's name. The investment risk is that, in the event of the failure of the counterparty to a transaction, the District will not be able to recover the value of the investment or collateral securities that are in possession of an outside party.

As of December 31, 2010, the District's bank balance was not exposed to custodial credit risk since the full amount was covered by either FDIC insurance or GUDPA. The District does not have a formal policy for deposit custodial credit risk other than to maintain sufficient funds in the checking account to cover checks that have not cleared the account as of a specific date.

As of December 31, 2010, the District's balance in its Deferred Compensation Program were not covered by FDIC or GUDPA.

- (b) Concentration of Credit Risk This is the risk associated with the amount of investments the District has with any one issuer that exceeds 5 percent or more of its total investments. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments are excluded from this requirement.
- (c) Credit Risk GASB 40 requires that disclosure be made as to the credit rating of all debt security investments except for obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government. This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. In general, the District does not have an investment policy regarding Credit Risk except to the extent previously outlined under the District's investment policy.
- (d) Interest Rate Risk This is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from interest rate fluctuations.

#### **NOTE 3. CAPITAL ASSETS**

Governmental Activities:	Beginning Balance Increases		<u>Increases</u>	<u>Decreases</u>			Ending <u>Balance</u>		
Capital Assets, Being									
Depreciated:									
Buildings and Building									
Improvements	\$	897,358.69			\$	-	\$	897,358.69	
Vehicles		1,368,127.69	\$	807,739.20		-		2,175,866.89	
Equipment				36,687.00				36,687.00	
Total Capital Assets,									
Being Depreciated		2,265,486.38	\$	844,426.20	\$	-	\$	3,109,912.58	
Accumulated Depreciation For:									
Buildings and Building									
Improvements	\$	(406,154.50)	\$	(20,092.00)	\$	-	\$	(426,246.50)	
Vehicles		(766,036.00)		(52,544.00)		=		(818,580.00)	
Total Accumulated Depreciation	\$	(1,172,190.50)	\$	(72,636.00)	\$	_	\$	(1,244,826.50)	
	•								
Total Capital Assets,									
Being Depreciated, Net	\$	1,093,295.88	\$	771,790.20	\$		\$	1,865,086.08	
Governmental Activities									
Capital Assets, Net	\$	1,093,295.88	\$	771,790.20	\$	**	\$	1,865,086.08	

Depreciation expense was charged to functions of the District as follows:

Governmental Activities:

Cost of Operations and Maintenance

\$ 72,636.00

#### NOTE 4. EMPLOYEE RETIREMENT SYSTEMS

The State of New Jersey sponsors and administers the following contributory defined benefit public employee retirement system (retirement system) covering substantially all state and local government employees which includes those District employees who are eligible for pension coverage.

**Public Employees' Retirement System (PERS)** – established in January 1955, under the provisions of N.J.S.A. 43:15A to provide coverage, including post-retirement healthcare for those eligible employees whose local employers elected to do so, to substantially all full-time employees of the State or any county, municipality, school district, or public agency provided the employee is not a member of another State-administered retirement system. Membership is mandatory for such employees and vesting occurs after 8 to 10 years of service for pension benefits and, if applicable, 25 years for post-retirement healthcare coverage.

#### NOTE 4. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### Other Pension Funds

The state established and administers a Supplemental Annuity Collective Trust Fund (SACT) which is available to active members of the State-administered retirement systems to purchase annuities to supplement the guaranteed benefits provided by their retirement system. The state or local governmental employers do not appropriate funds to SACT.

The cost of living increase for PERS is funded directly by the retirement system and is considered in the annual actuarial calculation of the required contribution for the system.

According to state law, all obligations of the retirement system will be assumed by the State of New Jersey should the retirement system be terminated.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of the retirement system and trust. The financial reports may be accessed via the New Jersey, Division of Pensions and Benefits website at www.state.nj.us/treasury/pension.

#### **Basis of Accounting**

The financial statements of the retirement system are prepared on the accrual basis of accounting. Employer contributions are recognized when payable to the retirement system. Benefits or refunds are recognized when due and payable in accordance with the terms of the retirement system.

#### **Investment Valuation**

Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. The fair value of real estate investments is based on independent appraisals. Investments that do not have an established market are reported at estimated fair values.

The State of New Jersey, Department of the Treasury, Division of Investment, issues publicly available financial reports that include the financial statements of the State of New Jersey Cash Management Fund, Common Pension Fund A, Common Pension Fund B, Common Pension Fund D and Common Pension Fund E. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Investment, P.O. Box 290, Trenton, New Jersey 08625-0290.

#### NOTE 4. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### Significant Legislation

P.L. 2010, c.1, effective May 21, 2010, made a number of changes to the State-administered retirement systems concerning eligibility, the retirement allowance formula, the definition of compensation, the positions eligible for service credit, the non-forfeitable right to a pension, the prosecutor's part of the PERS, special retirement under the PFRS, and employer contributions to the retirement systems.

This new legislation changed the membership eligibility criteria for new members of PERS from the amount of annual compensation to the number of hours worked weekly. Also, it returned the benefit multiplier for new members of PERS to 1/60 from 1/55, and it provided that new members of PERS have the retirement allowance calculated using the average annual compensation for the last five years of service instead of the last three years of service. New members of PERS will no longer receive pension service credit from more than one employer. Pension service credit will be earned for the highest paid position only. For new members of the PFRS, the law capped the maximum compensation that can be used to calculate a pension from this plan at the annual wage contribution base for Social Security, and requires the pension to be calculated using a three year average annual compensation instead of the last year's salary. This law also closed the prosecutor's part of the PERS to new members and repealed the law for new members that provided a non-forfeitable right to receive a pension based on the laws of the retirement system in place at the time five years of pension service credit is attained. The law also requires the State to make its full pension contribution, defined as 1/7th of the required amount, beginning in Fiscal Year 2012.

P.L. 2010, c.3, effective May 21, 2010, replaced the accidental and ordinary disability retirement for new members of the PERS with disability insurance coverage similar to that provided by the State to individuals enrolled in the State's Defined Contribution Retirement Program.

#### **Funded Status and Funding Progress**

As of June 30, 2009, the most recent actuarial valuation date, the aggregate funded ratio for all the State administered retirement systems, including PERS and PFRS, is 66.0 percent with an unfunded actuarial accrued liability of \$45.8 billion. The aggregate funded ratio and unfunded accrued liability for the Statefunded systems is 62.0 percent and \$30.7 billion, and the aggregate funded ratio and unfunded accrued liability for local PERS and PFRS is 72.1 percent and \$15.1 billion.

The funded status and funding progress of the retirement system is based on actuarial valuations which involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the probability of future events.

Actuarial calculations reflect a long-term perspective and are based on the benefits provided under the terms of the retirement system in effect at the time of each valuation and also consider the pattern of the sharing of costs between the employer and members at that point in time. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual limitations on the pattern of cost sharing between the employer and members in the future.

#### NOTE 4. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **Actuarial Methods and Assumptions**

In the June 30, 2009 actuarial valuation, the projected unit credit was used as the actuarial cost method, and the five year average of market value was used as the asset valuation method for the retirement systems. The actuarial assumptions included (1) 8.25 percent for investment rate of return for the retirement system; and (2) 5.45 percent for projected salary increases for the retirement system.

#### **Employer and Employee Pension Contributions**

The contribution policy is set by laws of the State of New Jersey and contributions are required by active members and participating employers. Plan members and employer contributions may be amended by State of New Jersey legislation, with the amount of contributions by the State of New Jersey contingent upon the annual Appropriations Act. As defined, the retirement system requires employee contributions based on 5.5% for PERS.

#### **Annual Pension Cost (APC)**

For PERS, which is a cost sharing multi-employer defined benefit pension plan, annual pension cost equals contributions made.

During the years ended December 31, 2010, 2009 and 2008, the District was required to contribute for normal cost pension contributions the following amounts which equaled the required contributions for each year:

Year Ended December 31	<u>PERS</u>
2010	\$8,013.00
2009	8,702.00
2008	8,957.00

#### **NOTE 5. RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

<u>Property and Liability Insurance</u> – The District maintains commercial insurance coverage for property, liability and surety bonds. Insurance coverage was maintained in amounts consistent with prior years. The District did not have any claims that exceeded coverage.

New Jersey Unemployment Compensation Insurance — The District has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan, the District is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The District is billed quarterly for amounts due to the State. The following is a summary of District contributions, employee contributions, reimbursements to the State for benefits paid and the ending balance of the District's expendable trust fund for the current and prior two years:

Fiscal <u>Year</u>			District Employed tributions Contribution			Amount Reimbursed		Ending <u>Balance</u>		
2010	\$	-	\$	-	\$	497.97			\$	12,617.73
2009	\$	-	\$	-	\$	697.23	\$	540.60	\$	12,119.76
2008	\$	-	\$	1,000.00	\$	633.99	\$	1,402.70	\$	11,963.13

#### NOTE 6. FUND BALANCE APPROPRIATED

<u>General Fund</u> — Of the \$680,077.37 General Fund fund balance at December 31, 2010; \$237,000 has been appropriated and included as anticipated revenue for the year 2011, \$435,727.37 is unreserved and undesignated and \$7,350 is reserved for encumbrances.

<u>Capital Fund</u> — Of the \$142,363.55 Capital Fund fund balance at December 31, 2010, \$123,219.47 is unreserved and \$19,144.08 is designated for the purchase of fire apparatus.

#### **NOTE 7. LITIGATION**

As of the date of this report there is no litigation pending which, if decided adversely to the District would have a material impact on the District.

#### NOTE 8. LENGTH OF SERVICE AWARD PROGRAM (LOSAP) (Unaudited)

The Fire District offers its employees a Length of Service Award Program in accordance with Internal Revenue Code Section 457 which has been approved by the Director of the Division of Local Government Services. The deferred compensation is not available to participants until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the Program and all income attributed to those amounts are the exclusive property of the Fire District, subject to the claims of its general creditors. Participants' rights under the Program are equal to those of a general creditor of the Fire District in an amount equal to the fair market value of the deferred account for each participant. It is unlikely that the Fire District would use Program assets to satisfy claims of the general creditors in the future.

The District has selected Lincoln Benefit Life to administer its LOSAP Program. As of December 31, 2010 the District's LOSAP Program had net assets of \$307,821.75.

#### Reporting Requirements

The New Jersey Administrative Code NJAC 5:30-14.49 requires that the District perform a separate review report of the plan in accordance with the American Institute of Certified Public Accountants (AICPA) Statements on Standards for Accounting and Auditing Review Services. Since a review does not constitute an audit, the financial statements pertaining to the Plan are presented as unaudited in this report as part of the District's Trust Fund.

Concluded

# REQUIRED SUPPLEMENTARY INFORMATION PART II

WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11
Budgetary Comparison Schedule
General Fund
For the Year Ended December 31, 2010

Final Variance Final to  Budget Actual Actual	\$ 1,000.00 \$ 2,793.66 \$ 1,793.66 1,000.00 30,047.82 29,047.82	\$ 2,000.00 \$ 32,841.48 \$ 30,841.48	\$ 3,236.00 \$ 3,236.00 \$ -	\$ 2,000.00 \$ 5,870.27 \$ 3,870.27	\$ 930,073.00 \$ 930,073.00 \$ -	\$ 937,309.00 \$ 972,020.75 \$ 34,711.75	\$ 42,885.00 \$ 42,885.00 \$ - 3,111.00 3,111.00 - 18,294.00 18,294.00 -	\$ 64,290.00 \$ 64,290.00 \$ -
Budget <u>Transfers</u>	· · ·		₩	· ·	· ·	· ·	· I I	
Original <u>Budget</u>	\$ 1,000.00	\$ 2,000.00	\$ 3,236.00	\$ 2,000.00	\$ 930,073.00	\$ 937,309.00	\$ 42,885.00 3,111.00 18,294.00	\$ 64,290.00
	REVENUES: Miscellaneous Revenues: Other Revenue: Interest on Investments Miscellaneous		Operating Grant Revenue: Supplemental Fire Services Program	Miscellaneous Revenues Offset With Appropriations: Uniform Fire Safety Act	Amount to be Raised by Taxation to Support the District Budget	Total Revenues	EXPENDITURES: Operating Appropriations: Administration: Salaries and Wages: Commissioners Clerk Bookkeeper	Total Salaries and Wages

WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11
Budgetary Comparison Schedule
General Fund
For the Year Ended December 31, 2010
(Continued from prior page)

Original Budget Final Final Final to Budget Actual Actual Actual	\$ 36,876.00 \$ - \$ 36,876.00 \$ 35,042.74 \$ 1,833.26	\$ 33,500.00 \$ 16,764.89 \$ - 3,000.00 \$ 0.704.83	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	\$ 61,700.00 \$ - \$ 61,700.00 \$ 41,291.94 \$ 20,408.06	\$ 162,866.00	\$ 14,173.00 \$ - \$ 14,173.00 \$ 14,172.96 \$ 0.04 2,734.00 - 2,734.00 2,733.96 0.04 3,426.00 - 3,426.00 -	\$ 20,333.00 <b>\$ - \$ 20,333.00 \$ 20,332.92 \$ 0.08</b>	
EXPENDITURES:	Operating Appropriations: Administration: Fringe Benefits	Other Expenses: Professional Services Advertising	Executions Travel Expenses Memberships, Dues and Subscriptions Office Supplies and Postage	Total Other Expenses	Total Administration	Cost of Operations and Maintenance: Salaries and Wages: Engineers Maintenance and Repair Housemen	Total Salaries and Wages	

Continued

WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11
Budgetary Comparison Schedule
General Fund
For the Year Ended December 31, 2010
(Continued from prior page)

Variance Final Final to Budget Actual Actual		\$ 216,000.00 \$ 202,806.07 \$ 13,193.93	35,850.00 34,922.00 928.00		2		102,000.00 82,500.00 19,500.00	19,625.51		60,000.00 39,925.87 20,074.13	1	\$ 852,883.00 \$ 679,003.39 \$ 173,879.61	\$ 881,712.00 \$ 707,832.31 \$ 173,879.69	\$ 29,459.00 \$ 29,458.92 \$ 0.08	\$ 12.272.00 \$ 12.272.00 \$
Budget <u>Transfers</u>		ı <del>⊘</del>	•		•	•	•	,	1	i		- -	69	6 <del>9</del>	· ·
Original <u>Budget</u>		\$ 216,000.00	35,850.00		12,000.00	73,500.00	102,000.00	24,000.00	77,000.00	60,000.00	252,533.00	\$ 852,883.00	\$ 881,712.00	\$ 29,459.00	\$ 12,272.00
	EXPENDITURES: (Continued) Cost of Operations and Maintenance: (Continued) Other Expenses:	Fire Hydrants	Insurance	Interlocal Services:	Joint Board	Joint Dispatch	Fire Company	Training and Education	Other Operating Materials and Supplies	Utilities	Maintenance and Repair	Total Other Expenses	Total Cost of Operations and Maintenance	Operating Appropriations Offset With Revenues: Uniform Fire Safety Act. Salaries and Wages	Fringe Benefits

Continued

WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11
Budgetary Comparison Schedule
General Fund
For the Year Ended December 31, 2010
(Continued from prior page)

	Original <u>Budget</u>	Budget <u>Transfers</u>	Final <u>Budget</u>	<u>Actual</u>	Variance Final to Actual
EXPENDITURES: (Continued) Operating Appropriations Offset With Revenues: Uniform Fire Safety Act: Other Expenses: Office Expenses Supplies and Material Training Fire Prevention Education Equipment	\$ 3,000.00 2,000.00 1,000.00 9,000.00 6,000.00	· · · · · · · · · · · · · · · · · · ·	\$ 3,000.00 2,000.00 1,000.00 9,000.00 6,000.00	\$ 2,723.23 - 969.99 7,732.40 1,095.62	\$ 276.77 2,000.00 30.01 1,267.60 4,904.38
	\$ 21,000.00	٠ «م	\$ 21,000.00	\$ 12,521.24	\$ 8,478.76
Total Uniform Fire Safety Act	\$ 62,731.00	-	\$ 62,731.00	\$ 54,252.16	\$ 8,478.84
Length of Service Award Program	\$ 60,000.00	\$	\$ 60,000.00	\$ 35,834.00	\$ 24,166.00
Total Expenditures	\$ 1,167,309.00	5	\$ 1,167,309.00	\$ 938,543.15	\$ 228,765.85
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ (230,000.00)	· • •	\$ (230,000.00)	\$ 33,477.60	\$ 263,477.60
Fund Balance, Beginning of Year	646,599.77		646,599.77	646,599.77	1
Fund Balance, End of Year	\$ 416,599.77		\$ 416,599.77	\$ 680,077.37	\$ 263,477.60
Reserve for Encumbrances Unreserved-Designated for Subsequent Year's Expenditures Unreserved Fund Balance				\$ 7,350.00 237,000.00 435,727.37	
Total Fund Balances				\$ 680,077.37	

OTHER SUPPLEMENTARY INFORMATION

# WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11 Schedule of Assets, Liabilities and Fund Balance General Fund As of December 31, 2010 and 2009

	<u>2010</u>	2009
ASSETS		
Cash and Cash Equivalents	\$ 812,313.75	\$ 772,521.23
TOTAL ASSETS	\$ 812,313.75	\$ 772,521.23
LIABILITIES AND FUND BALANCE		
Liabilities:		
Accounts Payable	\$ 132,236.38	\$ 125,921.46
Total Liabilities	\$ 132,236.38	\$ 125,921.46
Fund Balance:		
Reserved for Encumbrances Unreserved:	\$ 7,350.00	\$ 7,200.00
Designated for Subsequent Year's Expenditures Undesignated	237,000.00	230,000.00
Ondesignated	435,727.37	409,399.77
Total Fund Balance	\$ 680,077.37	\$ 646,599.77
TOTAL LIADIU TETER AND EXIND DALLANCE	<b>.</b> 010 212 <b></b>	ф. <b>550</b> 501 00
TOTAL LIABILITIES AND FUND BALANCE	\$ 812,313.75	<u>\$ 772,521.23</u>

# WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11 Schedule of Assets, Liabilities and Fund Balance Capital Projects Fund As of December 31, 2010 and 2009

	<u>2010</u>	2009
ASSETS		
Cash and Cash Equivalents	\$ 343,026.32	\$ 700,102.75
TOTAL ASSETS	\$ 343,026.32	\$ 700,102.75
LIABILITIES AND FUND BALANCE		
Liabilities:	A 000 ((0.55	
Accounts Payable	\$ 200,662.77	
Total Liabilities	\$ 200,662.77	
Fund Balances:		
Designated	\$ 19,144.08	
Undesignated	123,219.47	\$ 700,102.75
Total Fund Balances	\$ 142,363.55	\$ 700,102.75
TOTAL LIABILITIES AND FUND BALANCE	\$ 343,026.32	\$ 700,102.75

# WOODBRIDGE TOWNSHIP FIRE DISTRICT NO. 11

# Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance Capital Projects Fund

# For the Years Ended December 31, 2010 and 2009

	<u>2010</u>	2009
REVENUES		
Amount to be Raised by Taxation	\$ 250,000.00	\$ 250,000.00
Total Revenues	\$ 250,000.00	\$ 250,000.00
EXPENDITURES		
Capital Projects	\$ 807,739.20	\$ 234,939.38
Total Expenditures	\$ 807,739.20	\$ 234,939.38
Excess (Deficiency) of Revenues Over Expenditures	\$ (557,739.20)	\$ 15,060.62
Fund Balance, Beginning of Year	700,102.75	685,042.13
Fund Balance, End of Year	\$ 142,363.55	\$ 700,102.75

## LERCH, VINCI & HIGGINS, LLP

CERTIFIED PUBLIC ACCOUNTANTS
REGISTERED MUNICIPAL ACCOUNTANTS

17 - 17 ROUTE 208

FAIR LAWN, NJ 07410

TELEPHONE (201) 791-7100

FACSIMILE (201) 791-3035

WWW.LVHCPA.COM

DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA ELIZABETH A. SHICK, CPA, RMA, PSA
ANDREW PARENTE, CPA, RMA, PSA
ROBERT W. HAAG, CPA, PSA
DEBORAH KOZAK, CPA, PSA
DEBRA GOLLE, CPA
CINDY JANACEK, CPA, RMA

REPORT ON INTERNAL CONTROL OVER FINANCIAL RALPH M. PICONE, CPA, RMA, PSA
REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Fire Commissioners Woodbridge Township Fire District No. 11 P.O. Box 287 Iselin, New Jersey 08830

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Woodbridge Township Fire District No. 11 as of and for the year ended December 31, 2010, which collectively comprise the Woodbridge Township Fire District No. 11's basic financial statements and have issued our report thereon dated July 11, 2011. The financial statements of the Deferred Compensation - Length of Service Award Program (LOSAP) have not been audited, and we were not required by the Division of Local Government Services to audit nor were we engaged to audit the Deferred Compensation - LOSAP Fund financial statements as part of our audit of the District's financial statements. Except as discussed in the preceding sentence, we conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A <u>deficiency in internal control</u> exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A <u>material weakness</u> is a deficiency or a combination of deficiencies in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Woodbridge Township Fire District No. 11's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matter that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of the Board of Fire Commissioners, management and the Division of Local Government Services, Department of Community Affairs, State of New Jersey and is not intended to be and should not be used by anyone other than these specified parties.

LERCH, VINCI & HIGGINS, LLP
Certified Public Accountants

Fair Lawn, New Jersey July 11, 2011

## STATISTICAL INFORMATION

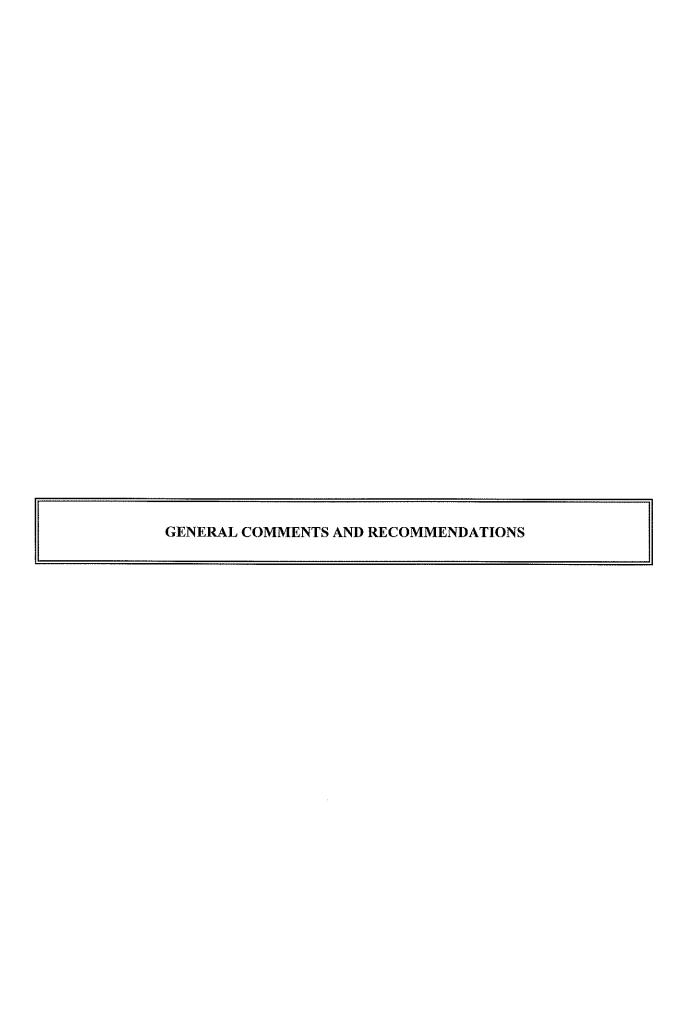
# Property Tax Levies:

Following is a tabulation of district assessed valuations, tax levies and property tax rates per \$100 of assessed valuations for the current and preceding four years:

Fiscal Year	Assessed Valuations	Total <u>Tax Levy</u>	Property <u>Tax Rates</u>
2010	\$ 307,549,000	\$ 1,180,073	0.384
2009	305,561,900	1,144,123	0.372
2008	303,299,500	1,116,918	0.366
2007	301,551,900	1,059,052	0.349
2006	299,547,100	988,378	0.328

# **Unreserved Fund Balance:**

Fiscal Year Ended	End of cal Year	Utilization in Subsequent <u>Budget</u>		
December 31, 2010	\$ 672,727	237,000		
December 31, 2009	639,400	230,000		
December 31, 2008	636,554	220,000		
December 31, 2007	492,173	120,000		
December 31, 2006	379,878	120,000		



#### GENERAL COMMENTS

Contracts and Agreements Required to be Advertised For N.J.S. 40A:11-3

#### Bid Threshold; Period of Contracts

- a. When the cost or price of any contract awarded by the contracting agent in the aggregate does not exceed in a contract year the total sum of \$21,000, the contract may be awarded by a purchasing agent when so authorized by ordinance or resolution, as appropriate to the contracting unit, of the governing body of the contracting unit without public advertising for bids, except that the governing body of any contracting unit may adopt an ordinance or resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending before the Legislature as section 15 of this bill) of section 9 of P.L.1971, c. 198 (C.40A:11-9), the governing body of the contracting unit may establish that the bid threshold may be up to \$29,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to subparagraph (i) of paragraph (a) of subsection (1) of section 5 of P.L. 1971, c. 198 (C.40A:11-5) may be awarded for a period not exceeding 12 consecutive months. The Division of Local Government Services shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the contracting unit's fiscal year.
- c. The Governor, in consultation with the Department of the Treasury, shall, no later than March 1 of every fifth year beginning in the fifth year after the year in which P.L. 1999, c. 440 takes effect, adjust the threshold amount and the higher threshold amount which the governing body is permitted to establish, as set forth in subsection a. of this section, or the threshold amount resulting from any adjustment under this subsection in direct proportion to the rise or fall of the index rate as that term is defined in section 2 of P.L. 1971, c. 198 (C.40A:11-2) (pending before the Legislature as section 6 of this bill), and shall round the adjustment to the nearest \$1,000. The Governor shall, no later than June 1 of every fifth year, notify each governing body of the adjustment. The adjustment shall become effective on July 1 of the year in which it is made.

The minutes indicate that resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S. 40A:11-5.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear cut violations existed.

Our examination of expenditures did not reveal any individual payments, contracts or agreements in excess of the statutory threshold "for the performance of any work or the furnishing or hiring of any materials or supplies", other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S. 40A:11-6.

#### **GENERAL COMMENTS** (Continued)

Purchases, Contracts or Agreements Not Required to be Advertised by N.J.S. 40A:11-6.1

N.J.S. 40A:11-6.1 states:

"Award of purchases, contracts, or agreements.

- a. For all contracts that in the aggregate are less than the bid threshold but 15 percent or more of that amount, and for those contracts that are for subject matter enumerated in subsection (1) of section 5 of P.L. 1971, c. 198 (C.40A:11-5), except for paragraph (a) of that subsection concerning professional services and paragraph (b) of that subsection concerning work by employees of the contracting unit, the contracting agent shall award the contract after soliciting at least two competitive quotations, if practicable. The award shall be made to a vendor whose response is most advantageous, price and other factors considered. The contracting agent shall retain the record of the quotation solicitation and shall include a copy of the record with the voucher used to pay the vendor.
- b. When in excess of the bid threshold, and after documented effort by the contracting agent to secure competitive quotations, a contract for extraordinary unspecifiable services may be awarded upon a determination in writing by the contracting agent that the solicitation of competitive quotations is impracticable. Any such contract shall be awarded by resolution of the governing body.
- c. If authorized by the governing body by resolution or ordinance, all contracts that are in the aggregate less than 15 percent of the bid threshold may be awarded by the contracting agent without soliciting competitive quotations.
- d. Whenever two or more responses to a request of a contracting agent offer equal prices and are the lowest responsible bids or proposals, the contracting unit may award the contract to the vendor whose response, in the discretion of the contracting unit, is the most advantageous, price and other factors considered. In such a case, the award resolution or purchase order documentation shall explain why the vendor selected is the most advantageous.

A test of expenditures indicated compliance with the aforementioned statute.

# OTHER COMMENTS AND RECOMMENDATIONS

There are none.

#### RECOMMENDATIONS

Not Applicable

### **Status of Prior Year Recommendations**

A review of all prior year recommendations was made and corrective action was taken on all.

\*\*\*\*\*\*\*

The problems and weaknesses noted in our review were not of such magnitude that they would affect our ability to express an opinion on the financial statements taken as a whole.

Should any questions arise as to our comments and recommendations, or should you desire assistance in implementing our recommendations, please do not hesitate to call us.

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants

Registered Municipal Accountants

Gary W. Higgins

Registered Municipal Accountant

RMA Number CR00405